Regulation of Regional Banks

Large Regional Banks

• Over \$50 billion, not a global SIFI

• 25 bank holding companies holding over onefifth of assets in prudentially regulated banks.

Total Assets Held

6534 BANKS UNDER \$50 BILLION

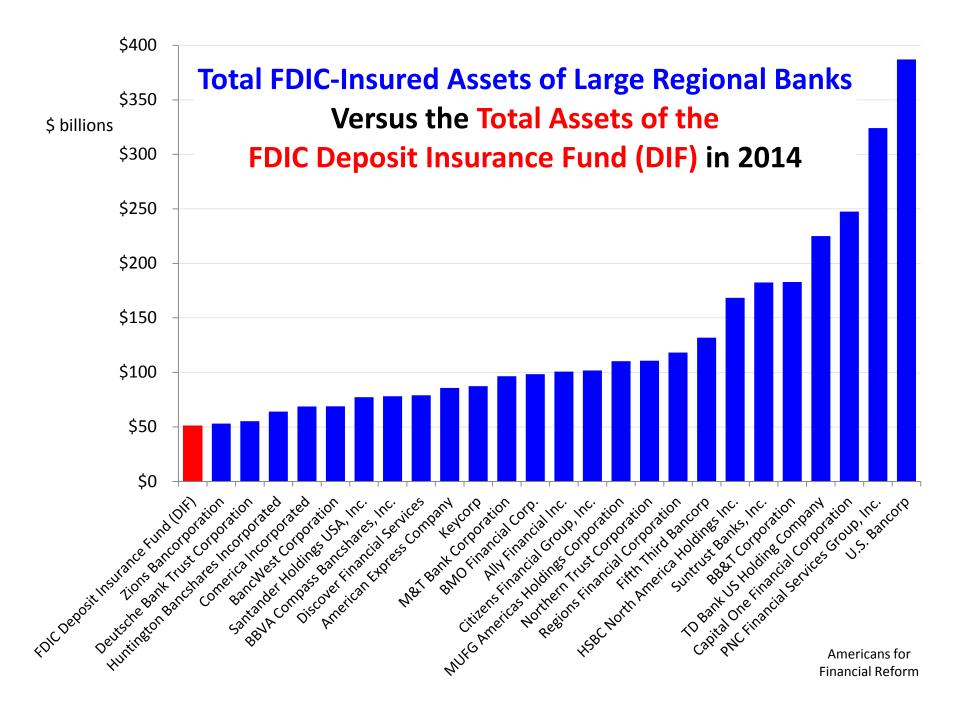
\$4.1 trillion total assets

25 LARGE REGIONAL BANKS

\$3.7 trillion total assets

8 GLOBAL SIFIs

\$10.5 trillion total assets



Large Regionals In the Financial Crisis

- Indymac -- \$32 billion in assets on failure.
 - Conservatorship; loss of \$11 billion to deposit insurance fund before bank could be sold.
- National City -- \$150 billion in assets.
 - Sold to PNC under pressure; successful acquisition.
- Countrywide -- \$211 billion in assets at sale.
 - Forced sale to Bank of America; BoA incurred tens of billions in losses due to Countrywide assets.
 - Countrywide originated close to 20% of mortgages nationally in the later years of the housing boom.

Large Regionals In the Financial Crisis

- Washington Mutual: \$307 billion on failure.
 - Sale to JP Morgan.
 - No loss to DIF, but JP Morgan still threatening to sue the government over WaMU liabilities
- Wachovia -- \$780 billion on failure
 - Declared systemically significant.
 - Sold to Wells Fargo
- These are only <u>commercial</u> banks
 - Investment banks in the \$300-700 billion range obviously played a central role in the crisis.

Some Lessons

• Large regionals may not be TBTF, but resolution is not simple.

- Risk taxpayer losses or sell to a larger bank.

- Even if a large regional is not TBTF as <u>an</u> <u>individual bank</u>, failures of large regionals can create substantial <u>financial system stress</u>.
- Prudential regulators did a really bad job.

Title I Of the Dodd Frank Act

- Requires regulators to <u>improve pre-existing</u> <u>prudential regulation</u> for larger banks.
 - Gradually increasing standards starting at \$50 billion.
 - Regulators can and are required to vary standards based on size, complexity.
- <u>Designation</u> of non-banks that are not within the safety net for new prudential regulation.
 - Individual entity found to be systemically significant.
 - These entities have never been prudentially regulated.

Implementation of Title I

- Substantial variance in new bank regulations based on bank size.
- Are rules for large regionals too strict?
- If so, this can be addressed by regulators within existing statutory framework.
- Proposals for radical amendment (e.g. HR 2309) conflate non-bank designation with bank supervision.